Congress of the United States

Washington, DC 20515

September 8, 2025

The Honorable Marco Rubio Secretary U.S. Department of State 2201 C Street NW Washington, DC 20520

Dear Secretary Rubio,

I write to express my deep concern regarding the Russian Federation's proposal to send military forces from the People's Republic of China (PRC) to Ukraine under the guise of a "peacekeeping force" as part of a post-war settlement. I am also troubled by reporting that President Trump made this same suggestion in a recent meeting with European leaders—a charge U.S. officials have denied. To the extent these reports are accurate, I consider this proposal unacceptable and contrary to the national interest of the United States and urge the Administration to categorically reject it.

Simply put, the idea of the PRC acting as a guarantor of Ukraine's security is absurd. Just this week, Xi Jinping invited Putin to sit by his side as he hosted the world's leading dictators in Beijing for a massive display of militarism, complete with a parade of nuclear-tipped missiles and goose-stepping soldiers. Earlier in the week, Xi and Putin celebrated the "unprecedented level" of their strategic relations while calling for a new world order anchored in their interests and authoritarian values.³

For the last three and a half years, Beijing has enabled and abetted Vladimir Putin's brutal war in Ukraine, standing squarely on the side of autocracy and aggression against those fighting to defend democracy and peace. Days before Russia's full-scale invasion of Ukraine, Putin and Xi Jinping signed a "no-limits" strategic partnership. While the United States and our allies gave Ukraine aid to resist Moscow's aggression, Beijing's massive economic support and provision of dual-use technology allowed Russia to continue operating its war machine. When we sanctioned

¹ Bloomberg, "Zelenskiy Rules Out China as One of Postwar Security Guarantors," August 21, 2025.

² Financial Times, "Donald Trump 'Proposed Chinese Peacekeepers' for Ukraine," August 29, 2025.

³ CNN, "Xi and Putin Stand Shoulder to Shoulder as China Casts Itself as an Alternative Global Leader," September 1, 2025.

Russia's economy, the PRC became its largest trading partner and purchaser of its oil and natural gas.

Last year, the North Atlantic Treaty Organization labeled the PRC a "decisive enabler" of Russia's war in Ukraine due to its "large-scale support for Russia's defense industrial base." Further evidence of Beijing's efforts to help Russia to win the war emerged in July 2025, when PRC Foreign Minister Wang Yi reportedly told EU officials that Beijing does not want Russia to lose in Ukraine because it feared the United States would then shift its foreign policy focus to the PRC.⁵

In short, Beijing is not an impartial actor in this war. The PRC has no genuine interest in defending Ukraine against future Russian aggression. The United States' position on this matter must be unequivocal: PRC "peacekeepers" in Ukraine are not a solution to the conflict. I urge the Administration to work in lockstep with our allies and partners to hold the PRC accountable for its role in abetting Putin's war.

Sincerely,

Raja Krishnamoorthi

Ranking Member

House Select Committee on the CCP

⁴ NATO, "Washington Summit Declaration Issued by NATO Heads of State and Government (2024)."

⁵ South China Morning Post, "Exclusive | China Tells EU It Does Not Want to See Russia Lose Its War in Ukraine," July 4, 2025.